

ILO Toolkit for Quality Apprenticeships

Volume 2: Guide for Practitioners

Overview



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Edited by: Ashwani Aggarwal

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ILO Toolkit for Quality Apprenticeships. Volume 2: Guide for Practitioners For developing, implementing, monitoring and evaluating apprenticeship programmes. Overview

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Foreword

The ILO Centenary Declaration for the Future of Work adopted in 2019 came at a time of transformative change, driven by technological innovations, demographic shifts, climate change and globalization. These all have profound impacts on the nature and future of the world of work, and the place and dignity of people within it. Among other things, it called upon the ILO to direct its efforts towards promoting the acquisition of skills, competencies and qualifications for all workers throughout their working lives in order to address existing and anticipated skills gaps, and to pay particular attention to ensuring that education and training systems are responsive to labour market needs. Acknowledging the growing relevance of apprenticeship in addressing skills mismatch and smoothing transitions into the world of work and between jobs, the ILO has decided to place an item on Standard-Setting on Apprenticeships on the agenda of the 110th Session (2021) of the International Labour Conference.

Although its benefits are widely recognized, apprenticeship in its modern form is relatively complex, involving as it does the delivery of training via a multiplicity of venues and channels – enterprises, training institutions, assorted intermediaries and even on-line platforms ¬– that requires effective coordination and collaboration. Other stakeholders, including workers' and employers' organizations, play a major role, with government typically providing the legal and regulatory framework. For many countries seeking to introduce apprenticeship for the first time, or those wanting to sustain and develop a pre-existing apprenticeship system, there are not only policy issues to address, but also many practical and operational challenges involved in delivering good quality apprenticeships.

The ILO has therefore developed the *ILO Toolkit for Quality Apprenticeships*, a two-volume resource aimed at supporting policy-makers and practitioners in improving the design and implementation of apprenticeship systems and programmes. Whereas volume 1 is a guide to policy issues, this volume offers comprehensive, practical guidance to developing and implementing apprenticeship programmes. Combining diverse national good practices with ILO experience, it includes over 125 tools and guides from more than 40 countries and institutions worldwide. Each tool can be adapted to fit national and local contexts and applied in different countries. Besides apprenticeship programmes, this Toolkit can also be used for other TVET programmes. For example, it contains tools for identifying skills needs, preparing occupational profiles and curricula, and developing instructional and learning materials and post-training transitions and evaluations.

Furthermore, this Toolkit highlights recent innovations and suggests strategies for strengthening apprenticeships in the fast-changing world of work. Considering technological advances, digitalization and the growing importance of digital skills, it offers over 20 digital tools that can play an integral part in the delivery, monitoring and evaluation of apprenticeship programmes, and maximize their benefits for individuals, enterprises, the economy and society as a whole.

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Ashwani Aggarwal conceptualized, designed and led the development process of the Toolkit. He also wrote many sections, revised, edited and finalised the Toolkit, after Simon Field and Winfried Heusinger had prepared an initial draft. Sylwia Golawska provided extensive support in finalising the Toolkit.

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Acronyms and abbreviations

BIBB German Federal Institute for Vocational Education and Training

CBC competency-based curriculum

Cedefop European Centre for the Development of Vocational Training

CVET continuing vocational education and training

DC dVET Donor Committee for Dual Vocational Education and Training

EAFA European Alliance for Apprenticeships employer/establishment skills survey

ETF European Training Foundation

EU European Union

GAN Global Apprenticeship Network

GIZ German Corporation for International Cooperation (Deutsche Gesellschaft für

Internationale Zusammenarbeit)

GTOs Group Training Organisations

ICT information and communication technology

ILO International Labour Organization

in-CT in-company trainer

IOE International Organisation of EmployersIVET initial vocational education and training

KPI key performance indicator **LMI** labour market information

MoU memorandum of understandingNCS National Competency Standards

NIMI National Instructional Media Institute

OECD Organisation for Economic Co-operation and Development

off-JT off-the-job trainingOJT on-the-job trainingOS occupational standard

RTOs Registered Training Organizations

SDC Swiss Agency for Development and Cooperation

SFIVET Swiss Federal Institute for Vocational Education and Training

SMEs small and medium-sized enterprises

TVET technical and vocational education and training

VET vocational education and training



Overview

The dual vocational education and training system, in which apprentices spend time in both a host company and in vocational school, is a key element of success in the Swiss education system, and the main VET model in Switzerland.

About two-thirds of all young people in Switzerland take up an apprenticeship when they are about 15. Their job prospects are excellent as they are able to learn the skills that businesses require.

Johann N. Schneider-Ammann (former Swiss President), June 2016

Quality apprenticeships are cost-effective and can contribute to lowering youth unemployment rates, preparing skilled workers for a rapidly changing world of work and enhancing the productivity and competitiveness of enterprises. Governments, workers' and employers' organizations and international organizations are calling for the improvement and expansion of apprenticeships. For example, Labour and Employment Ministers of the G20 called on their member States to take action on apprenticeships and adopted the G20 Initiative to Promote Quality Apprenticeship (refer to section 3.1.2 of Toolkit 1). Similarly, member States of the ILO will discuss establishing a new International Labour Standard on apprenticeships during the International Labour Conference in 2021. Even while the world is deliberating on the best strategies to address the current and anticipated skills mismatches due to fast changing world of work, the World Economic Forum states that the future of work requires a return to apprenticeships.¹

Many countries, however, face challenges in scaling up and sustaining apprenticeship programmes and, increasingly, are seeking advice from the ILO. Therefore, the ILO has developed the *Toolkit for Quality Apprenticeships*, a two-volume resource guide intended to improve both the design and the implementation of apprenticeship systems and programmes. While the first volume provides advice to policy-makers on establishing or improving apprenticeship systems, this second volume provides guidance and tools for practitioners (see box A) to develop, implement and evaluate apprenticeship programmes.

This overview starts by explaining the ILO's approach to quality apprenticeships and then provides information on the users, key features and structure of this second volume of the Toolkit. It also explains how to use the tools presented in the Toolkit.

See https://www.weforum.org/agenda/2019/12/apprenticeships-future-work-4ir-training-reskilling/ for further details.

Box A Who are the apprenticeship practitioners?



A practitioner is a person who has a role in the design, planning, implementation, monitoring and evaluation of an apprenticeship programme. Examples of practitioners include the following:

- trainers, mentors, supervisors and human resources officers in an enterprise
- managers and teachers of TVET providers
- employment services providers and school counsellors
- labour inspectors
- experts and staff of other institutions involved in the development of standards, qualifications, curricula and learning aids; examinations and certification; monitoring and evaluation of apprenticeship programmes.

The types and roles of practitioners in a country depend on its policy and legal framework.

1.1 What are quality apprenticeships?

The ILO has developed the concept of quality apprenticeships to ensure that apprenticeship programmes are of sufficiently high quality and that they properly address labour market demand. The first volume of the Toolkit outlined a framework for quality apprenticeships with the following key features (ILO, 2017, pp. 3–7):

- a tripartite system of governance
- remuneration
- a written agreement
- social security coverage
- a legal framework
- a programme of learning
- duration
- both on-the-job and off-the-job learning components
- a formal assessment process
- a recognized qualification.

The framework also provides guidance on developing quality apprenticeship systems based on the six building blocks shown in figure A. These are discussed in chapter 4 of volume 1 of the Toolkit.

The International Labour Conference in 2021 and 2022 will discuss the establishment of a new standard(s) on apprenticeship, which may provide a definition of apprenticeships.

Figure A Quality apprenticeship building blocks



Source: ILO, 2017.

▶ 1.2 Benefits of quality apprenticeships

Quality apprenticeships offer a variety of benefits to different stakeholders, particularly to apprentices, enterprises and government (ILO, 2017). These include:

- facilitating transitions to employment
- matching skills supply with fast-changing labour market needs
- increasing productivity and promoting sustainable enterprises
- offering a cost-effective form of VET delivery.

These benefits are discussed in chapter 3 of volume 1 of the Toolkit.

Apprenticeships can provide a strong foundation for a rewarding career. There are examples of apprentices who go on to become the chief executives and chairpersons of some of the best companies in the world (see box B).





Video: Why are apprenticeships important? Views of ILO constituents and stakeholders, https://www.youtube.com/watch?v=gK9UCDxg514

Box B From apprentice to chief executive



- Mr Peter Voser, Chairman of ABB, started his career as a commercial apprentice in a bank in Switzerland.
- Mr Sergio P. Ermotti, Group Chief Executive Officer at UBS, started his career as a commercial apprentice in a bank in Switzerland. He stated:

It's no secret that apprenticeships are close to my heart – I know first-hand how effective this kind of education can be and how far it can take someone. After all, I started my career as an apprentice at a local bank in Lugano, Switzerland. And I dedicate time every year to advocate for apprenticeship programs, especially in countries where the apprenticeship system is not yet as well established as in my home country ... Young people learn in the real business world, develop critical communication and teamwork skills, and bring their own perspectives to bear. On top of this, work-based learning adapts in real-time based on what's happening in the industry and environment.

Source: https://www.linkedin.com/pulse/agile-learning-changing-world-sergio-p-ermotti/

Governments, enterprises and the apprentices can all benefit from positive returns on their investment in apprenticeships (see box C).

Box C Return on investment for apprenticeships



- In the United Kingdom, the economic return on public investment in apprenticeships is considerable. The present net value of each £1 of government investment in apprenticeships is estimated to be between £16 and £21 (National Audit Office, 2012).
- A study by the Centre for Economics and Business Research (Cebr) in the United Kingdom estimated that workers who have completed apprenticeships increase productivity by £214 per week on average (Cebr, 2013).
- A study of Indian small and medium-sized enterprises (SMEs) revealed that the benefits of offering apprenticeship training surpass the costs if apprentices are retained (ILO, 2014).
- In the United States, the return on investment for apprenticeships is \$27.7 for every dollar invested by government (Reed et al., 2012).
- In the Netherlands, wages for entry-level jobs for apprentice graduates are 30 per cent higher than those for graduates from school-based TVET (Government of the Netherlands, 2014).
- In Canada, the average benefit of apprenticeships to employers was shown to be 1.38 times the average cost (Canadian Apprenticeship Forum, 2006).



Historically, apprenticeships have been considered primarily as a means of facilitating the school-to-work transition for young people. However, rapid transformations in the world of work are placing new demands on older workers to acquire new and update existing skills throughout their working lives. In this context, the apprenticeship model is empowering youth with broad-based skills to acquire new skills throughout their career, as well as reskilling older persons to adapt to new demands in the workplace (see box D and the link to the Lifelong learning video).

Box D

How can apprenticeships empower youth to keep pace with a fast-changing world of work?



There is a growing recognition that occupation-specific technical skills alone are insufficient to ensure lifelong employability. Apprenticeships should, therefore, also help develop broad-based soft skills, or transferable skills, such as learning to learn, communication, teamwork and digital skills, so as to build a strong foundation that enables workers to keep pace with the fast changes in the world of work. For example, in Germany, apprenticeship programmes aim to provide apprentices with full vocational capacity, also known as comprehensive action competence, in a wide range of activities so that they cope with the constantly changing requirements of working life (BIBB, 2014).





Video: Lifelong learning - Reinventing careers with IBM apprenticeships: Block chain specialist after losing nursing job, https://www.youtube.com/watch?v=9WTKJbbv5N8

1.3 ILO Toolkit for Quality Apprenticeships

The *ILO Toolkit for Quality Apprenticeships* consists of two volumes: Volume 1: Guide for Policy Makers (Toolkit 1); and *Volume 2: Guide for Practitioners* (Toolkit 2 – this volume). The two volumes are linked to each other with the first volume providing guidance to policy-makers establishing or improving the policy framework and systems through the six building blocks for quality apprenticeships (figure A). The second volume, based on the six building blocks, guides practitioners in developing, implementing, monitoring and evaluating apprenticeship programmes. Both volumes provide comprehensive but concise information, guidance and examples of good practices and practical tools.

The two volumes of the ILO Toolkit deal with two different levels of the design and implementation of apprenticeships:

- ▶ The system level, addressed in Toolkit 1, concerns the design of an apprenticeship system and regulatory framework (usually nationally determined). It designates the place of apprenticeships within the education and training system, governance and social dialogue arrangements at national and regional levels, the law governing apprenticeships, funding arrangements and other policies related to apprenticeships.
- ▶ The programme level, addressed in Toolkit 2, refers to the processes and practices involved in developing and delivering apprenticeship programmes for particular occupations through high quality on- and off-the-job training. Additionally, it covers the monitoring and evaluation of apprenticeship programmes.

High quality system architecture provides the policy, regulatory and institutional framework that underpins the design and delivery of quality apprenticeship *programmes*, so the system and programme levels are closely intertwined.

The "architects" of apprenticeship systems are primarily policy-makers – the target audience of Toolkit 1. Those who create and implement apprenticeship programmes are primarily apprenticeship practitioners – the target audience of Toolkit 2. While the Toolkit distinguishes system and programme levels, the boundaries between the two levels are not always clear-cut: some policy-makers are also involved in implementing apprenticeship programmes, while many practitioners contribute to the development of apprenticeship policy at the system level.



► Table A The different roles of the two toolkits				
	Toolkit 1	Toolkit 2		
Target group	Policy-makers Those involved in the development of apprenticeship policy	Practitioners Those involved in implementing apprenticeship programmes		
Level	System National level – policy, law, place of apprenticeship within education system and role in labour market	Programme Sectoral, regional and local level – development and delivery of specific apprenticeship programmes		
Examples	Establishing national and sectoral level bodies for social dialogue, including government, social partners and other stakeholders in apprenticeship	Mechanisms for social dialogue at sectoral, regional and local level to develop and deliver individual apprenticeship programmes		
	Policy objectives ensuring that apprenticeship is closely related to labour market needs	Evaluation techniques, such as tracer studies that can identify the labour market outcomes of individual apprenticeship programmes. Mechanisms to use such information to monitor and quality assure programmes		
	Policy objectives, strategies and incentives for inclusion, with reference to specific groups of individuals	Specific tools, such as pre-apprenticeship, and measures to lower drop-out rates and reduce the risk that those who struggle will not complete programmes		

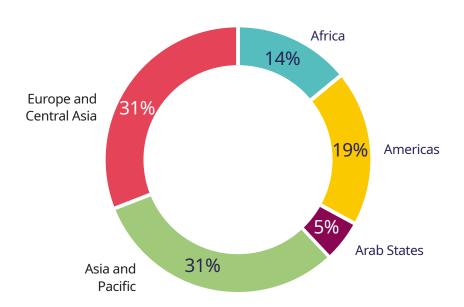
As explained in section 2.3 of Toolkit 1, quality apprenticeships can be distinguished from other types of work-based learning, including traineeships, internships and informal apprenticeships. These forms of work-based learning play a major role in the skills systems of many countries, but raise very different issues and are therefore best addressed separately. Accordingly, the ILO has developed a guide on upgrading informal apprenticeships, details of which are provided in section 6.2. The ILO, together with the International Organisation of Employers (IOE), has also developed a guide to assist enterprises in implementing apprenticeship programmes, which is cited in appropriate sections in this Toolkit.

1.4 Key features of the toolkit

The unique features of this second volume of the ILO Toolkit are listed below:

- offers comprehensive, practical guidance derived from diverse national practices and ILO experience
- presents over 125 tools, including publications and examples of good practice from more than 40 countries and development agencies
- ▶ includes tools from countries at different stages of economic development and with different levels of apprenticeship development, as well as representing regions from all around the world: Europe and Central Asia; the Americas; Africa; Asia and the Pacific and the Arab States (figure B)
- highlights recent innovations and emerging trends in apprenticeships; in particular, demonstrating:
 - » how technology is being used to enhance the effectiveness and efficiency of apprenticeship programmes (section 6.1.1)
 - » how apprenticeships are being used to bridge the skills gap in the digital economy (section 6.1.2)
- recommends strategies for promoting and transforming apprenticeships.







Use of technology in apprenticeships

Recognizing the ongoing process of digitalization of TVET and skills systems, as well as the rapidly increasing importance of digital skills, this Toolkit offers a range of digital technology tools that play an integral part in the successful design, delivery and monitoring and evaluation of apprenticeship programmes. Such tools enhance and enrich the learning process, encouraging greater engagement from apprentices and, simultaneously, increasing the attractiveness of apprenticeships for youth. Furthermore, technology tools also facilitate the acquisition of technical and transferable skills, especially digital skills, therefore improving apprenticeship graduates' employability and adaptability to the continually evolving world of work.

Digital technology tools provided in this Toolkit seek to enhance the effectiveness and efficiency of apprenticeship programmes by supporting practitioners in the following ways:

- ▶ **Promoting apprenticeship**s through online vocational and career guidance, including platforms that connect employers with students for these purposes.
- ▶ **Recruiting apprentices** through digital platforms for matching apprenticeships and employers, and online tests designed to support the selection of future apprentices.
- ▶ Enhancing learning experience through digital instructional and learning media, including 3D visualization as well as platforms that create shared digital spaces to capture learners' workplace experiences and support teachers in the creation of learning activities.
- Providing early warning on behaviour, performance of apprentices and likelihood of their dropping out of a programme by the application of artificial intelligence and data analytics.
- Creating stronger relationships and coordinated support between apprentices, enterprises and TVET providers, through portals connecting different learning venues.
- ▶ **Monitoring of training** through online (self)assessment and the use of mobile logbooks throughout the apprenticeship.
- ► Strengthening of knowledge sharing and networking through the use of mobile apps and online portals.

1.5 The tools and how they are selected

This Toolkit presents over 125 tools that have been developed and used by various countries and institutions throughout the world. They are organized in four modules, with each module divided into sections that cover different stages of the apprenticeship programme. The tools are presented in boxes with a summary of the key features of each tool and a web link to the original document or material so that it is readily available to the reader. For the purpose of this Toolkit, a "tool" can refer to a particular procedure, process or template used in the development and management of apprenticeship programmes (for example, how assessment is organized in a given country) that can be applied in different countries, usually adapted to national and local contexts, or any apprenticeship-related resources, including documents and publications that provide guidance to practitioners. In addition to sample tools, each section of modules 2 to 5 also offers a standardized tool in the form of a set of steps involved in the implementation of a particular process.

How are the tools chosen?

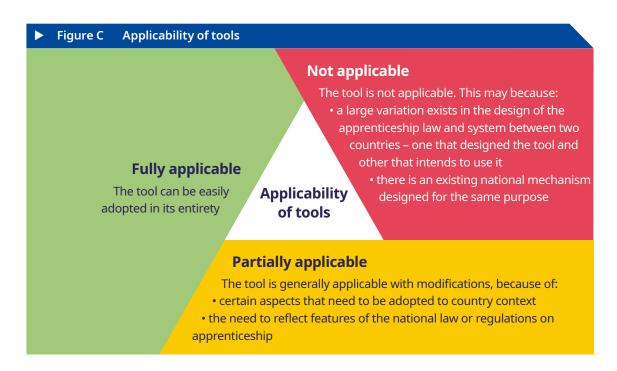
Following a literature review and consultations with development organizations, governments, social partners and experts from various countries, the ILO collected more than 500 potential tools from countries across the globe. Through a series of consultative processes, a final shortlist of over 125 tools was selected, based on the following criteria:

- ► The tools should come from different regions and countries in terms of geography and stages of development, to cater to the needs of users from a diverse range of countries with varied socio-economic conditions.
- ▶ The tools have been used successfully and are proven to represent good practices.
- ► The processes involved in using the tools are well-documented and provide the details needed by potential users, who may not have any prior experience in the development and implementation of apprenticeship programmes.

1.6 How should practitioners use the tools?

The tools presented in this Toolkit have been selected from a wide range of countries with different socio-economic conditions, therefore practitioners should bear in mind that not all tools will be applicable to their countries. Instead, practitioners should use this Toolkit as a source of guidance in delivering quality apprenticeships, to identify the relevant components of each tool and tailor them to their countries' specific needs and context. Some of the tools are in the national languages of the countries concerned. However, readers can use online translators, such as Google Translate, to translate the texts into other languages.

The applicability of the tools depends on a myriad of factors at the national, regional and local level. It is essential for users of this Toolkit to reflect carefully on their countries' particular circumstances, not only in terms of social and economic conditions, but also with regard to the place of apprenticeships within the broader policy framework and education system. For example, if apprentices have the legal status of employees, this will influence the nature of the apprenticeship agreement. For apprenticeships that are closely related to certain licensed trades, the transition of apprentices to the labour market is likely to be relatively straightforward, as apprentices would be awarded the licence following successful completion of the programme. National features such as these, and many others, will be extremely important in determining how apprenticeship is organized at the individual country level, and therefore how these tools can be applied (see figure C).



The online version of Toolkit 2 will be updated regularly, with new tools added and obsolete ones removed.



1.7 Structure of Toolkit 2

Toolkit 2 is organized in seven modules.

The Overview module summarizes the ILO's approach to quality apprenticeships and clarifies the different roles of the Toolkit's two volumes. It also explains the target audience (practitioners), the key features and how to use the tools.

Module 1 sets out the quality apprenticeship life cycle and the processes involved. It also provides country examples of guides or manuals that offer guidance for various stakeholders to assist in the design and implementation of apprenticeships.

Each of modules 2 to 5 represents one of the four main stages of the apprenticeship life cycle and describes the key processes of each stage. Module 2 covers the development of a quality apprenticeship programme; module 3 addresses the preparation of quality training places; module 4 focuses on the organization and delivery of apprenticeship programmes, including both on- and off-the-job training; and module 5 discusses apprenticeship evaluation and post-training transitions of apprentices to the labour market or into further education and training.

Module 6 highlights the recent innovations and strategies for promoting apprenticeships.

Each of the sub-sections in those modules that describe the four main stages of the apprenticeship life cycle contains the following elements:



A description of the issue providing an overview of why this element is important in quality apprenticeships programmes.



A standardized tool designed as a set of steps required to implement a particular process.



Tips based on evidence of good practices, presented in green boxes.



Tools from different countries, presented in boxes with a summary of key features of the tool.



Digital technology tools.



The guide is also accompanied by a set of country and company case studies, which demonstrate examples of good practice in specific areas of planning, delivering, monitoring and evaluating apprenticeship programmes. The case studies are presented in blue boxes.



Modules 2 to 5 each contain a checklist to enable readers to evaluate the development and implementation of apprenticeship programmes in their national contexts and decide which elements of quality apprenticeships could potentially be strengthened.



Links to relevant videos or e-learning courses are provided where appropriate.

The dual vocational education and training system, in which apprentices spend time in both a host company and in vocational school, is a key element of success in the Swiss education system, and the main VET model in Switzerland.

About two-thirds of all young people in Switzerland take up an apprenticeship when they are about 15. Their job prospects are excellent as they are able to learn the skills that businesses require.

Johann N. Schneider-Ammann (former Swiss President), June 2016

